

# Erickson & Associates, S.C.

### Certified Public Accountants

1000 West College Avenue • Appleton, Wisconsin 54914 • (920) 733-4957 • FAX (920) 733-6221 255 South Main Street • Fond du Lac, Wisconsin 54935 • (920) 921-4189 • FAX (920) 923-1149 www.erickson-cpas.com

#### MANAGEMENT LETTER

May 4, 2020

To the Commissioners of Heart of the Valley Metropolitan Sewerage District Kaukauna, Wisconsin

In planning and performing our audit of the financial statements of Heart of the Valley Metropolitan Sewerage District (District) for the year ended December 31, 2019, in accordance with the auditing standards generally accepted in the United States of America, we considered the District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all such deficiencies have been identified. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency in the District's internal control to be a significant deficiency.

#### **Financial Statement Preparation:**

The District has historically relied upon its auditors to assist in the preparation of the financial statements and footnotes as part of its external financial reporting process. Accordingly, the District's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its external auditors, who cannot by definition be considered part of the District's internal controls. However, the additional costs of hiring staff experienced in preparing financial statements, along with additional training time, outweigh the derived benefits. We recommend that the District continues to evaluate the cost/benefit of outsourcing the task of preparing the financial statements to the external auditors.

#### Conclusion

This communication is intended solely for the information and use of management, and others within the District, and is not intended to be and should not be used by anyone other than these specified parties.

Sincerely,

Erickson : associates, S.C.

ERICKSON & ASSOCIATES, S.C. Certified Public Accountants Appleton, Wisconsin



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#### COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

May 4, 2020

To the Commissioners of Heart of the Valley Metropolitan Sewerage District Kaukauna, Wisconsin

We have audited the financial statements of Heart of the Valley Metropolitan Sewerage District (District) for the year ended December 31, 2019, and have issued our report dated May 4, 2020. Professional standards require that we provide you with the information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our engagement letter dated April 1, 2020. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the District are described in Note 1 to the financial statements. We noted no transactions entered into by the District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The fixed asset accounting system was changed from Workhorse to TEAMS, beginning January 1, 2019. The two systems had run in parallel for some time. TEAMS currently does not have the ability to track changes in estimated useful life and, as such, has some limitations for fixed asset accounting. The two programs were reconciled to be close at the end of last year, but not in complete agreement. As a result, an entry of \$41,679 was made to increase the loss on disposal of capital assets to get the two programs in agreement.

The financial statement disclosures are neutral, consistent, and clear.

# Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing the audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements, as per the attached schedule. The majority of the entries were made to adjust your budget-basis financials to accrual-basis financials. None were material.

### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated May 4, 2020.

### **Management Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves the application of an accounting principle to the District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the management's discussion and analysis and the pension related required supplementary information (RSI) from WRS - schedule of the District's proportionate share of the net pension liability (asset), schedule of the District's contributions and notes to required WRS schedules. Our procedures consisted of inquires of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the schedules of user fees revenue, schedules of operating expenses, budget comparison and reconciliation of the statement of revenue, expenses, and changes in fund net position to the budget, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquires of management and evaluated the form, content and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior year, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Conclusion

This information is intended solely for the use of the Commissioners and management of the District, and is not intended to be, and should not be, used by anyone other than these specified parties.

Sincerely,

Erickson : associates, S.C.

ERICKSON & ASSOCIATES, S.C. Certified Public Accountants Appleton, Wisconsin

YearEnd 4/11/2020 12:44 PM

# YEAR END ADJUSTING ENTRIES December 31, 2019

Entr	y Account / Description	Acct #	Debit	Credit	Inc Effect
. ,.	Income before adjustments		a ======		2,258,734.40
1	Accrued interest	22150.00	,	.00	
	Interest expense to adjust accrued interest expense	42700.00		8,372.	8,372.00
2	Acc'd int rec, equip replemnt	10150 15	·	•	
~	Interest income, equip replc	19150.15 41950.00	-,		1,130.00
	Interest income, genrl checking	41910.00		771.0	- <del>-</del>
	to adjust accrued interest receivable		'	359.0	<i>1</i> 0
3	A/R, Connection fees	16149.00	5,156.0	00	
	Connection fees	41120.00	- ,	5,156.0	5,156.00
	to adjust connection fees receivable			5,120.0	3,130.00
4	Provision for replacement	43403.00		500.0	10
	Non-equipment depreciation	43404.00	248.7	71	
	Gain/loss on disposal of f/a	41050.00	41,678.6	54	
	Accum provision for depreciation	14892.00		41,427.3	5 (41,427.35)
	to adjust to revised reports				, , ,
5	Salary	56010.00	3,752.8	37	
	Wages, regular	56020.00	3,284.2	29	
	Salary	57010.00	2,935.2	4	
	Wages, regular	57020.00	3,406.2	3	
	Salary	58010.00	548.7		
	Salary	59010.00	7,062.2		
	Acc'd payroll	24386.00		3,810.86	(3,810.86)
	Sick leave & vacation pay res	26200.00		17,178.82	2 (17,178.82)
	to adjust accrued vacation & sick pay and accrued wages	•			
6	WI retirement fund	59120.00	66,365.29	n	
•	Deferred pension assets	18200.00	00,303.2		((( 0 ( 5 0 0)
	to record CY pension adjustment	10200.00		66,365.29	(66,365.29)
7	Interest income, genrl checking	41910.00	6,196.05	τ.	
	Interest income, equip replc	41950.00	0,220.00	6,196.05	
	to adjust equip replc int to CMAR cal			0,170.03	
	Retained earnings, general fund	20216.00	312,350.03	<b>;</b>	
	Retained earnings, debt fund	20217.00	644.97		
	Retained earnings, replacement to adj debt/replacement funds to calc	20220.00		312,995.00	
	Subtotal, numbered entries		463,131.37	463,131.37	-114,124.32

Entry	Account / Description	Acct #	Debit	Credit	Inc Effect
A	Reclass Entries (do not post): Alloc pyrl taxes, benefits, wages	56xxx.xx	179,404.87		
	Alloc pyrl taxes, benefits, wages	57xxx.xx	154,311.34	eli v e	
	Alloc pyrl taxes, benefits, wages	58xxx.xx	40,895.75		
25	SS	48408.00	40,093.73	46 222 14	
	Medi care	48409.00		46,223.14 10,810.69	
	Alloc pyrl taxes, benefits, wages	59xxx.xx		317,578.13	
	to allocate pyrl taxes, benefits, wage			317,376.13	
В	A/R, Connection fees	16149.00	7,894.00		
	A/R, Other	16148.00	7,05 1.00	7,894.00	
	to consolidate into connection fees	4/R		7,054.00	
C	Deferred pension outflows	18200.00	726,605.47		
	Deferred pension assets	18200.00		55,858.47	
	Deferred pension liabilities	18200.00		171,925.00	
	Deferred pension inflows	18200.00		498,822.00	
	to reclassify deferred pension inflow	s/outflows _			
	Total, all entries	_	1,572,242.80	1,572,242.80	(114,124.32)
				( <del></del>	2,144,610.08
					= WTB

AUDITED FINANCIAL STATEMENTS

**DECEMBER 31, 2019 AND 2018** 

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#### INDEPENDENT AUDITOR'S REPORT

Members of the Commission Heart of the Valley Metropolitan Sewerage District Kaukauna, Wisconsin

#### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of Heart of the Valley Metropolitan Sewerage District (District) as of and for the years ended December 31, 2019 and 2018, which collectively comprise the District's basic financial statements as listed in the table of contents, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Heart of the Valley Metropolitan Sewerage District as of December 31, 2019 and 2018, and the changes in the financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise Heart of the Valley Metropolitan Sewerage District's financial statements as a whole. The schedules of user fees revenue, schedules of operating expenses, budget comparison and reconciliation of the statement of revenue, expenses, and changes in fund net position to the budget (other supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Exiction ! associated, S.C.

ERICKSON & ASSOCIATES, S.C. Appleton, Wisconsin May 4, 2020

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Heart of the Valley Metropolitan Sewerage District (District or HOVMSD), we offer readers of the District's financial statements this narrative overview of the financial activities for the years ended December 31, 2019 and 2018. We encourage readers to consider the information presented here in conjunction with the financial statements and notes to the financial statements to enhance their understanding of the District's financial performance.

#### **FINANCIAL HIGHLIGHTS**

Net Position - In 2019, the assets of the District exceeded liabilities by \$27.96 million. Of this amount, \$4.41 million was reported as "unrestricted net position," which may be used to meet our on-going obligations.

Changes in Net Position - The District's "total net position" increased by \$2.14 million during 2019 compared to an increase of \$1.77 million in 2018.

Operating Revenue - Operating revenue increased \$374,606 with user fees increasing \$369,569.

Operating Expenses - Operating expenses increased in 2019 by \$27,454.

Investment Income - The District's investment income (interest income) increased by \$64,109.

Clean Water Fund Contribution - Beginning in 2005, the District began recognizing an annual clean water fund contribution from two of its users. This revenue is the annual amortization of note principal from Combined Locks and Darboy Sanitary and is intended to offset a majority of the increased depreciation and interest expense from the interceptor. The 2019 revenue recognized was \$153,719.

Interest Expense - Interest expense decreased \$50,283 as a result of principal payments made.

Loss on Disposal of Fixed Assets - Assets with a book value of \$166,028 were disposed of during 2019. There were no proceeds on these disposals.

Debt - The District's total debt obligation decreased \$2.28 million during 2019. There were no borrowings, only principal payments.

Notes Receivable and Deferred Revenue - During 2005, the District accepted notes from Combined Locks and Darboy Sanitary. The remaining portion of these notes, \$862,426, is classified as: current, \$164,515, and long-term, \$697,911. Deferred revenue is recognized on a straight-line basis. The remaining portion of the unamortized balance, \$691,731, is considered to be a deferred inflow of resources.

Utility Plant - The District's net utility plant decreased \$1.44 million during 2019. Depreciation (and removals) exceeded current additions of \$576,738.

# MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of a single enterprise fund, thus no fund level financial statements are shown. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### BASIC FINANCIAL STATEMENTS

The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to business-type activities. They are comprised of the Statements of Net Position and Statements of Revenue, Expenses, and Changes in Fund Net Position.

Statements of Net Position - presents information on all of the District's assets, liabilities and deferred outflows and inflows of resources. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

Statements of Revenue, Expenses, and Changes in Fund Net Position - presents information showing how the District's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### FINANCIAL ANALYSIS

### CONDENSED STATEMENTS OF NET POSITION

	2019	2018
Current assets	\$ 4,865,684	\$ 3,731,521
Restricted assets	9,521,154	9,208,804
Capital assets	29,295,275	30,731,172
Other assets	697,911	1,004,151
Total assets	44,380,024	44,675,648
Deferred outflows of resources	726,605	412,495
Current liabilities	455,443	367,219
Liabilities payable from restricted assets	2,411,990	2,373,707
Long-term debt	13,089,431_	15,255,169
Total liabilities	15,956,864	17,996,095
Deferred inflows of resources	1,190,553	1,277,447
Total net position	\$ 27,959,212	\$ 25,814,601
		- A -

# MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED

#### Net Position

As noted earlier, net position may serve, over time, as a useful indicator of a District's financial position. In the case of Heart of the Valley Metropolitan Sewerage District, net position totaled \$27.96 million at the close of the fiscal year ending December 31, 2019. This is an increase of \$2.14 million or 8.31% from the previous year.

A significant portion of the District's net position, 50.18%, is invested in capital assets. An additional 34.05% represents resources that are subject to restriction on how they may be used. The remaining balance of unrestricted net position may be used to meet the District's ongoing obligations.

# CONDENSED STATEMENTS OF CHANGES IN NET POSITION

	2019	2018
Operating revenue	\$ 6,822,591	\$ 6,447,985
Operating expenses	4,574,347	4,546,893
Total operating income	2,248,244	1,901,092
Non-operating income (expense):		
Interest income	290,585	226,476
Clean water fund contribution	153,719	153,719
Interest expense	( 381,909)	( 432,192)
Loss on disposal of fixed assets	(166,028)	( 76,117)
Total other expense	( 103,633)	( 128,114)
Change in net position	2,144,611	1,772,978
Net position, beginning	25,814,601	24,041,623
Net position, ending	\$ 27,959,212	\$ 25,814,601

### Changes in Net Position

The District's net position increased \$2.14 million during the year.

### MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED

#### SIGNIFICANT EVENTS

Our budget for 2019 included expenditures of \$6,542,230 - a decrease of 3.23% from the 2018 budgeted expenditures. Actual expenditures (on a budgetary basis) were \$6,291,150 which is \$251,080 (3.84%) less than budgeted. Operating expenses for 2019 totaled \$4,574,347 - an increase of \$27,454 from 2018 which totaled \$4,546,893 (0.60%).

Our budget for 2019 included revenue of \$6,025,166 with the \$517,064 difference made up by the application of unrestricted assets. Actual revenue (on a budgetary basis) was \$7,583,091 (including application of unrestricted assets) which is \$1,040,861 (17.28%) more than budgeted. Operating revenue for 2019 totaled \$6,822,591 - an increase of \$374,606 from 2018 which totaled \$6,447,985 (5.81%).

User fees make up the largest portion of operating revenue. Budgeted user fees for 2019 were \$5,265,467, 3.31% less than the prior year budget. Actual user fees in 2019 were \$6,202,825. Actual user fees were 6.34% higher than the prior year. The District's sewage revenue was just over \$939,000 more than it projected for sewer revenues during the budget process. The primary reasons for the increase in revenue were: record precipitation resulting in higher than projected sewage flow and continued increases in ammonia and BOD loadings discharged to the treatment facility. The method used for calculating budget projections is being reviewed in light of the purchase of new metering equipment and the consistent increases in observed flow and organic loadings entering the treatment facility.

Heart of the Valley remained in compliance with its NPDES permit issued on 12/12/18 and expiring on 12/31/23. In 2019, the District completed its first required Operational Evaluation Report with its findings showing that phosphorus compliance will prove problematic under a full effluent discharge scenario. These findings align with previous analysis of suspended solids data and suggest that additional tertiary plant processes will likely be needed in the future.

The implementation of the TMDL requirements, along with consistent increases in organic loadings prompted the District to begin looking at future master planning efforts in 2019. On September 13th the District entered into a professional services agreement titled Master Planning - Step 1 with Donohue and Associates. The engineering study focuses on past District and member community loadings and reviews existing treatment plant equipment and processes to verify rated capacities and compare them against projections of future loadings. The results of the study will assist the District in determining when and what District actions can be anticipated in the future to maximize the existing infrastructure and meet its permit obligations. This study is scheduled to be completed late in 2020 as the District is analyzing samples and collecting data for parameters that have not previously been tested.

Heart of the Valley, in its role as control authority for the pretreatment program, monitors 17 sites whose discharge could pose a threat to the structures, equipment, or biology used for treatment of member community wastewater. One new permit was issued for a food production facility with the District.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED

The District staff developed the Districts first 5-Year Capital Improvements Plan in 2016. The District continues to use the CIP as a guide during the yearly budget process. The plan is reviewed and changes are made to account for situations where equipment may have failed unexpectedly requiring immediate attention or where repairs are made that prolong replacement and extend the useful life of equipment.

The District continues its study of microbial induced corrosion in the Interceptor and further honed in on the causes and the condition of the concrete interceptor piping. At the recommendation of its consultant, the District implemented an air monitoring and wet chemistry testing program at key locations along within the interceptor. The study purpose was to identify anomalies and establish cause and effect relationships that once identified, could be mitigated to protect the Interceptor. The early results of District efforts did not produce data that would support the level of observed decay and so a month's long biofilm analysis test was conducted that when completed, identified ammonia as the main driver of the concrete corrosion. Additionally, the District began televising affected stretches of the Interceptor to assess the current condition of the interceptor to compare against the last televising done in 2016. Unprecedented precipitation and cold weather in the fall hampered efforts to complete the televising with the remaining sections of the Interceptor will be completed in the spring of 2020. The study of the Interceptor will likely conclude in 2020 after which a project scope and maintenance plan will be developed. The District still anticipates that maintenance and repairs will rise to a level where a Clean Water Fund loan will likely be necessary.

Late in 2019, the District began the process of replacing aging ultrasonic flowmeters used throughout the District with laser flow metering technology. The new laser meters measure sewage flow similarly to the ultrasonic meters but with an added flow velocity component that increases accuracy in low and high flow situations. The meters are now installed with the District anticipating implementation of the laser meters for DNR reporting and member community billing in 2020.

Staffing remained stable and unchanged in 2019. There were no changes in the number of positions or the budgeted staffing levels for 2019. There were no retirements or resignations among the 11 staff that were employed by the District in 2019.

#### RATE HISTORY

	2020	2019	2018	2017	2016
Flow (per 1,000 gallons)	0.696	0.735	0.796	0.837	0.790
B.O.D. (per pound)	0.220	0.238	0.262	0.265	0.254
Suspended Solids (per pound)	0.254	0.255	0.266	0.261	0.219
Phosphorus (per pound)	6.321	6.239	6.290	6.136	5.722
Ammonia-N (per pound)	1.320	1.324	1.499	1.625	1.696
Chloride (per pound)	0.003	0.004	0.005	0.005	0.005

#### **CONTACT INFORMATION**

This financial report is designed to provide its customers and creditors with a general overview of the Heart of the Valley Metropolitan Sewerage District's finances. Anyone having questions regarding this report or desiring additional information may contact Brian Helminger, District Director, Heart of the Valley Metropolitan Sewerage District, 801 Thilmany Road, Kaukauna, WI 54130, or contact by phone at 920-766-5731 or by e-mail at brian.helminger@hvmsd.org.

### STATEMENTS OF NET POSITION

December 31,

### **ASSETS**

	2019	2018
Current assets:		
Cash and cash equivalents	\$ 4,031,675	\$ 3,014,238
Accounts receivable	, ,	, , , , , , , , , , , , , , , , , , , ,
Users	580,741	504,416
Others	40,498	23,356
Accrued interest receivable	2,345	1,215
Notes receivable	164,515	160,712
Prepaid expenses	45,910	27,584
Total current assets	4,865,684	3,731,521
Restricted assets:		
Cash and cash equivalents	9,521,154	9,208,804
Utility plant:		
Utility plant in service	64,518,691	64,272,074
Less accumulated depreciation	35,223,416	33,540,902
Total utility plant	29,295,275_	30,731,172
Noncurrent assets:		
Notes receivable	697,911	862,425
Net pension asset - WRS pension plan		141,726
Total noncurrent assets	697,911_	1,004,151_
Total assets	44,380,024	44,675,648
Deferred outflows of resources:		
WRS pension plan	726,605	412,495

# LIABILITIES AND NET POSITION

	2019	2018
Current liabilities:		
Accounts payable - operating	\$ 213,822	\$ 134,174
Accounts payable - construction		12,604
Accrued liabilities	241,621	220,441
Total current liabilities	455,443	367,219
Liabilities payable from restricted assets:		
Current portion of long-term debt	2,337,663	2,283,397
Accrued interest	63,675	72,047
Accounts payable, equipment reserve	10,652	18,263
Total current liabilities payable from restricted assets	2,411,990	2,373,707
Long-term liabilities:		
Long-term debt	12,917,506	15,255,169
Net pension liability - WRS pension plan	171,925	
Total long-term liabilities	13,089,431	15,255,169
Total liabilities	15,956,864	17,996,095
Deferred inflows of resources:		
Deferred revenue	691,731	845,450
WRS pension plan	498,822	431,997
Total deferred inflows of resources	1,190,553	1,277,447
Net position:		
Invested in capital assets, net of related debt	14,029,454	13,161,739
Restricted for plant replacement	6,848,121	6,535,126
Restricted for debt service	2,673,033	2,673,678
Unrestricted	4,408,604	3,444,058
Total net position	\$ 27,959,212	\$ 25,814,601

# STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN FUND NET POSITION For the Years Ended December 31,

	2019	2018
Operating revenues: User fees	A	
	\$ 6,202,825	\$ 5,833,256
Connection fees	348,007	374,361
Effluent sales	147,316	124,673
Outside haulers income	64,900	58,547
Farmland rental income	52,900	51,728
Other revenue	6,643	5,420_
Total operating revenues	6,822,591	6,447,985
Operating expenses:		
Plant operations	1,535,998	1,540,166
Plant maintenance	460,116	456,332
Quality control and pretreatment	125,196	128,726
Administrative and general	606,430	544,114
Depreciation	1,846,607	1,877,555
Total operating expenses	4,574,347_	4,546,893
Operating income	2,248,244_	1,901,092
Non-operating revenue (expenses):		
Interest income	290,585	226,476
Clean water fund contribution	153,719	153,719
Interest expense	( 381,909)	( 432,192)
Loss on disposal of fixed assets	( 166,028)	( 76,117)
Net non-operating expenses	(103,633)	(128,114)
Change in net position	2,144,611	1,772,978
Net position, beginning of the year	25,814,601	24,041,623
Net position, ending of year	\$ 27,959,212	\$ 25,814,601

### STATEMENTS OF CASH FLOWS

	2019	2018
Cash flows from operating activities:		
Cash received from operating revenue	\$ 6,729,124	\$ 6,355,662
Cash paid for operating expenses	(_2,578,872)	(_2,606,319)
Net cash provided by operating activities	4,150,252	3,749,343
Cash flows from capital and related financing activities:		
Purchases of property and equipment	( 596,953)	( 358,588)
Payments of interest on debt	( 390,281)	( 443,918)
Payment of principal on debt	( 2,283,397)	( 2,230,390)
Principal payments received on notes receivable	160,711	156,999
Net cash used in capital and		
related financing activities	(_3,109,920)	_( 2,875,897)
Cash flows from investing activities:		
Interest received	289,455	226,231
Net change in cash and cash equivalents	1,329,787	1,099,677
Cash and cash equivalents, beginning of year	12,223,042	11,123,365
Cash and cash equivalents, end of year	\$ 13,552,829	\$ 12,223,042

# RECONCILIATIONS OF NET INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

		2019	_	2018
Operating income	\$	2,248,244	\$	1,901,092
Adjustments to reconcile net income to net cash provided by operating activities:				
Depreciation		1,846,607		1,877,555
(Increase) decrease in:				
Accounts receivable - users	(	76,325)		( 93,712)
Accounts receivable - other	ì	17,142)		1,389
Prepaid expenses	Ì	18,326)		( 4,505)
Pension assets and deferred pension outflows	(	172,384)		( 204,207)
Increase (decrease) in:				
Accounts payable - operating		79,648		23,276
Accrued liabilities		21,180		26,608
Pension liability and deferred pension inflows		238,750		221,847
Net cash provided by operating activities	\$	4,150,252	<u>\$</u>	3,749,343

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies:

The financial statements of Heart of the Valley Metropolitan Sewerage District (District or HOVMSD) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### **Reporting Entity**

Heart of the Valley Metropolitan Sewerage District is organized under Section 66.20 of the State of Wisconsin Statutes, and constitutes a separate, distinct municipality. The District is designed to be a self-support entity, deriving its revenue from sewerage treatment user fees from the five communities it serves (City of Kaukauna, Villages of Little Chute, Kimberly and Combined Locks and Darboy Joint Sanitary District #1).

#### **Basis of Financial Statement Presentation**

#### Proprietary Fund Statements

The accompanying financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The District follows all pronouncements of the Governmental Accounting Standards Board (GASB). A single proprietary fund account is used for all activity.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the District. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

#### Accounts Receivable

#### Users

Accounts receivable from users consist of monthly charges for treatment services plus, if applicable, monthly billings for FOG services. All receivables are expected to be paid during the month following services.

#### Others

Other receivables consist of connection fees receivable remitted by the user communities as well as amounts due for sale of effluent, treatment fees from outside haulers and pretreatment fees.

Uncollectible accounts receivable are charged to income when they are considered uncollectible. The accounts receivable balance is thought to be collectible, and no provision for uncollectible accounts has been made in these statements. Credit is extended on an unsecured basis.

#### **Inventories**

Replacement parts and supplies kept on hand at the utility plant are recorded as an expense at the time individual inventory items are purchased.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

### Note 1. Summary of Significant Accounting Policies - Continued:

#### **Utility Plant in Service**

The utility plant is recorded at cost. The aggregate cost of the plant facilities includes all cost associated with the planning, financing, design, and construction of the sewerage treatment system, construction of intercepting and main sewers, and other system construction. Costs include interest paid during the construction period, reduced by interest earned on temporary investments of debt proceeds.

Expenditures for additions and improvements are capitalized, while replacements, maintenance and repairs that do not improve or extend the lives of the respective assets, are expended as incurred. The District follows the policy of not capitalizing assets with a cost of less than \$1,000.

When depreciable property is retired, the original cost, together with removal cost less salvage, is charged to accumulated depreciation.

Depreciation is calculated on a straight-line basis. Estimated useful lives of the assets are as follows:

Buildings and improvements	20-40 years
Sewerage collection system	10-50 years
Equipment and vehicles	5-25 years

#### **Net Position**

The District classifies its net position as follows:

- Designated That portion of fund balance for which the District has made tentative plans for a specific purpose. Such plans are subject to change from original authorizations and may never result in expenditures.
- Reserved That portion of fund balance which is not available for appropriation or which has been legally segregated for a specific purpose.
- Unreserved That portion of accumulated earnings which remains after designations and reserves are satisfied.

### Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

The District's policy allows employees to earn varying amounts of vacation for each year employed. Upon retirement or termination of employment, the employee is entitled to payment in cash for any unused vacation. Sick days are accumulated by employees to a maximum of 130 days but are lost upon termination of employment. However, upon retirement or death, employees are paid for 75% of their accumulated sick days. The estimated liability for accumulated unpaid vacation and sick leave, together with salary-related payments such as payroll taxes and pension plan contributions, is included in accrued liabilities.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

### Note 1. Summary of Significant Accounting Policies - Continued:

#### **Deferred Outflows / Inflows of Resources**

The District has adopted GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities. In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has deferred outflows relating to the WRS pension plan.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has deferred inflows relating to deferred revenue and the WRS pension plan. These amounts will be recognized as an inflow of resources in the subsequent years when they are received.

#### **WRS Pension Plan**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Use of Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 2. Cash and Cash Equivalents:

The District is required to invest its funds in accordance with Wisconsin Statute 66.04 (2). Allowable investments include:

Time deposits

Securities guaranteed by the U.S. Government

Securities of Wisconsin Municipal Units

Securities of Wisconsin Local Government Investment Pool

	2019	2018
Checking accounts	\$ 423,284	\$ 533,287
Money market account	3,850	
Certificates of deposit	1,543,234	1,519,468
Total in commercial banks and credit unions	1,970,368	2,052,755
Wisconsin State Treasurer's Investment Pool	11,582,461_	10,170,287
Total cash and cash equivalents	\$ 13,552,829	\$ 12,223,042
Cash and cash equivalents, unrestricted	\$ 4,031,675	\$ 3,014,238
Cash and cash equivalents, restricted	9,521,154	9,208,804
Totals	\$ 13,552,829	\$ 12,223,042

#### Deposits

Deposits in banks and credit unions are insured by the Federal Deposit Insurance Corporation (FDIC) or the National Credit Union Administration (NCUA) [federal insurers] up to \$250,000 per institution, as of December 31, 2019. In addition, the State of Wisconsin has a Public Deposit Guarantee Fund, which provides a maximum of \$400,000 per entity above the amount provided by the FDIC or NCUA. However, due to the relatively small size of the Guarantee Fund in relation to the total coverage, total recovery of losses may not be available.

The District considers all checking and money market accounts to be cash. Because certificates of deposit are available with only loss of some interest, they are considered to be cash equivalents.

At year-end, the carrying amount of the District's deposits was \$1,970,368 and the financial institutions balance was \$1,990,841. Of the financial institutions balance, \$1,557,848 was covered by FDIC/NCUA insurance. Deposits with commercial financial institutions were \$432,993 more than federal or state insurance. No amounts have been collateralized.

The District has adopted a policy that limits deposits with a public depository to the sum of the federal insurer plus Public Deposit Guarantee Fund coverage unless the depository provides collateral or meets a set of financial criteria. At December 31, 2019, the District was in compliance with this policy.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 2. Cash and Cash Equivalents - Continued:

Investment in Wisconsin Local Government Investment Pool

The Heart of the Valley Metropolitan Sewerage District has investments in the Wisconsin local government investment pool (LGIP). LGIP is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on a day's notice. The fair value of the District's share of the LGIP's assets was substantially equal to their carrying value. LGIP invests primarily in U.S. Government and sponsored agencies and repurchase agreements with these same agencies.

FDIC insurance coverage pertains to the proportionate public unit share of accounts. Additionally, the Wisconsin Public Deposit Guarantee Fund offers limited protection against potential losses.

#### Restricted Cash

Cash is restricted for the following purposes at year end:

	2019	_	2018
Restricted for plant replacement	\$ 6,848,121	\$	6,535,126
Restricted for debt	2,673,033	-	2,673,678
Totals	\$ 9,521,154	\$	9,208,804

#### Note 3. Notes Receivable:

The notes receivable from the Intermunicipal Cooperation Agreement are as follows:

	2019	2018
Village of Combined Locks Darboy Sanitary District	\$ 162,915 699,511	\$ 193,274 829,863
Totals	\$ 862,426	\$ 1,023,137
Current Non-current	\$ 164,515 697,911	\$ 160,712 862,425
Totals	\$ 862,426	\$ 1,023,137

These notes are intended as a cost recovery measure of certain capital improvements to the intercepting sewerage system. These notes are due over a 19 year period beginning April 1, 2005, with interest at 2.365%. The principal to be received within the next twelve months is considered current, the balance is non-current.

### NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 4. Utility Plant:

Utility plant activity for the years ended December 31, 2019 and 2018, was as follows:

	Beginning	Additions &		Ending
<u>2019</u>	Balance	Transfers	Reductions	Balance
Land and improvements	\$ 3,105,180	\$	\$ 1,733	\$ 3,103,447
Buildings and structures	31,402,169	112,016	716	31,513,469
Sewerage collection	15,608,128	( 64,265)		15,543,863
Equipment	14,091,425	537,737	327,672	14,301,490
Vehicles	65,172	( 8,750)	-	56,422
Totals	64,272,074	576,738	330,121	64,518,691
Accumulated depreciation	33,540,902	1,846,607_	164,093	35,223,416
Net totals	\$30,731,172	<u>\$(1,269,869)</u>	\$ 166,028	\$29,295,275

During 2019, there were no proceeds from disposals of capital assets.

<u>2018</u>	Beginning Balance	Additions & Transfers	Reductions	Ending Balance
Land and improvements	\$ 3,040,566	\$ 64,614	\$	\$ 3,105,180
Buildings and structures	31,374,084	33,275	5,190	31,402,169
Sewerage collection	15,627,134		19,006	15,608,128
Equipment	14,024,557	284,459	217,591	14,091,425
Vehicles	71,720	7,107	13,655	65,172
Totals	64,138,061	389,455	255,442	64,272,074
Accumulated depreciation	31,842,672	1,877,555	179,325	_33,540,902
Net totals	\$32,295,389	\$(1,488,100)	\$ 76,117	\$30,731,172

During 2018, there were no proceeds from disposals of capital assets.

### NOTES TO FINANCIAL STATEMENTS - CONTINUED

# Note 5. Long-term Debt:

Long-term obligations of the District are as follows:

	2019	2018
\$3,327,297 general obligation sewerage system promissory note, series 2004, dated October 13, 2004, with interest at 2.365%, payable semi-annually and maturing through 2024.	\$ 970,707	\$ 1,151,602
\$32,544,618 general obligation sewerage system promissory note, series 2006, dated January 25, 2006, with interest at 2.365%, payable semi-annually and maturing through 2025.	12,136,164	13,998,483
\$5,012,248 general obligation sewerage system promissory note, series 2007, dated August 28, 2007, with interest at 2.475%, payable semi-annually and maturing through 2027.	2,148,298	2,388,481
Totals	15,255,169	17,538,566
Less current portion	2,337,663	2,283,397
Total long-term debt	\$ 12,917,506	\$ 15,255,169
Future maturities of long-term debt are as follows:		
Year ending December 31,		
2020 2021 2022 2023 2024 2025-2027	\$ 2,337,663 2,393,220 2,450,097 2,508,326 2,567,939 2,997,924	
Total	\$ 15,255,169	

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 6. General Information About the WRS Pension Plan:

#### **Plan Description**

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

#### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

#### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupation employees and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupation employees) and receive an actuarially-reduced benefits. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 6. General Information About the WRS Pension Plan - Continued:

### **Post-Retirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement.

The Core and Variable annuity adjustments granted during recent years are as follows:

Core Fund Adjustment	Variable Fund Adjustment
6.6 %	0 %
(2.1)	(42)
(1.3)	22
(1.2)	11
(7.0)	(7)
(9.6)	9
4.7	25
2.9	2
0.5	(5)
2.0	4
2.4	17
	Adjustment  6.6 % (2.1) (1.3) (1.2) (7.0) (9.6) 4.7 2.9 0.5 2.0

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting periods, the WRS recognized \$49,136 and \$48,285 in contributions from the employer for 2019 and 2018, respectively.

Contribution rates as of December 31, 2019 were 6.7% each for employees and employers. Contribution rates as of December 31, 2018 were 6.8% each for employees and employer.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 6. General Information About the WRS Pension Plan - Continued:

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the District reported a liability of \$171,925 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2018, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2017, rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 0.00483251%, which was an increase of 0.00005916% from its proportion measured as of December 31, 2017.

At December 31, 2018, the District reported an asset of \$141,726 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2017, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2016, rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the District's proportion was 0.00477335%, which was a decrease of 0.00014324% from its proportion measured as of December 31, 2016.

The District recognized pension expense of \$115,913 and \$66,777 for 2019 and 2018, respectively.

The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources as of December 31,

<u>2019</u>	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	133,903	\$	236,693
Net differences between projected and actual				
earnings on pension plan investments		511,709		260,624
Changes in assumptions		28,979		
Changes in proportion and differences between employer contributions and proportionate share of contributions		2.467		1 505
		2,467		1,505
Employer contributions subsequent to the measurement date		49,547		
Totals		726,605		498,822

# NOTES TO FINANCIAL STATEMENTS - CONTINUED

# Note 6. General Information About the WRS Pension Plan - Continued:

<u>2018</u>	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	180,065	\$	84,229
Net differences between projected and actual				•
earnings on pension plan investments		151,687		346,477
Changes in assumptions		28,002		
Changes in proportion and differences between employer contributions and proportionate share of contributions		3,604		1,291
Employer contributions subsequent to the		•		,
measurement date		49,137		
Totals	\$	412,495	\$	431,997

Employer contributions subsequent to the measurement date will be recognized as a reduction of the net position asset (liability) in the following year.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ending December 31,	red Outflows Resources	erred Inflows Resources
2019	\$ 244,085	\$ 179,471
2020	161,113	144,406
2021	157,685	129,300
2022	114,175	45,645

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	December 31, 2017
Measurement date of net pension liability	December 31, 2018
Actuarial cost method	Entry age
Asset valuation method	Fair market value
Long-term expected rate of return	7.0%
Discount rate	7.0%
Salary increases:	,,,,,
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	
2	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 6. General Information About the WRS Pension Plan - Continued:

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience, actuarial assumptions used to measure the total pension liability changed from the prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2018, is based upon a roll-forward of the liability calculated from the December 31, 2017, actuarial valuation.

#### Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

### Asset Allocation Targets and Expected Returns As of December 31, 2018

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return%	Long-Term Expected Real Rate of Return %
Global equities	49	8.1	5.5
Fixed income	24.5	4.0	1.5
Inflation sensitive assets	15.5	3.8	1.3
Real estate	9	6.5	3.9
Private equity/debt	8	9.4	6.7
Multi-asset	4	6.7	4.1
Total Core Fund	110	7.3	4.7
Variable Fund Asset Class	_		
U.S. equities	70	7.6	5.0
International equities	30	8.5	5.9
Total Variable Fund	100	8.0	5.4

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

#### Note 6. General Information About the WRS Pension Plan - Continued:

#### **Single Discount Rate**

A single discount rate of 7.0% was used to measure the total pension liability, as opposed to a discount rate of 7.2% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.0% and a municipal bond rate of 3.71%. Because of the unique structure of WRS, the 7.0% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

	Disc	Decrease to count Rate (6.0%)	Disc	Current count Rate 7.0%)	Disc	ncrease to count Rate 8.0%)
District's proportionate share of the net pension liability (asset)	_\$	683,250	\$_	171,925	\$(	208,283)

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

### Note 7. Post-Employment Health Plan:

The District created a Post-Employment Health Plan (PEHP) which is funded through a voluntary employees' beneficiary association (VEBA), a tax-exempt trust authorized by IRC Section 501C(9), as a health reimbursement arrangement. Assets of this fiduciary plan are invested at Nationwide Retirement Solutions in a fixed income account. As a fiduciary account, plan assets are not part of the District's net position nor is activity a part of the District's change in net position. Activity during the years was:

		2019		
Beginning balance	\$	18,489	\$	31,366
Plan earnings		372		423
Withdrawals	_(_	367)	_(_	13,300)
Balance at end of year	\$	18,494	\$	18,489

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

### Note 8. Contingencies and Commitments:

Risk management - The District is exposed to various risks of loss, including torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance coverage for most of these risks. There were no reductions in purchased coverage for the year ended December 31, 2019.

Litigation - From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management that the likelihood is remote that any other such claims or proceedings will have a material adverse effect on the District's financial position or results of operations, due in part to insurance coverage.

Uncompleted contracts - The District routinely contracts for various construction and other services. Certain projects, especially capital construction projects, require signed contracts. At December 31, 2019, contracts totaling \$586,100 had been issued, but the related work had not yet been performed. These are for future services up to 2022.

The District has signed a contract to rent farmland in future years, through 2022. Expected future rental income is \$165,600.

### Note 9. Subsequent Events:

The District has evaluated all subsequent events through May 4, 2020, the date on which these financial statements were available to be issued. There are no events subsequent to December 31, 2019, that require disclosure.

	REQUIRED SUPPL	EMENTARY INFORMA	ΓΙΟΝ	
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# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

Wisconsin Retirement System
Last 10 Fiscal Years\*

Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Sh Ne L	portionate are of the t Pension iability (Asset)	E	Covered imployee Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/15 12/31/16 12/31/17 12/31/18 12/31/19	0.00508631% 0.00494898% 0.00491659% 0.00477335% 0.00483251%	\$ (	124,934) 80,420 40,525 141,726) 171,925	\$	728,599 651,643 716,091 710,083 733,387	17.15% 12.34% 5.66% 19.96% 23.44%	102.74% 98.20% 99.12% 102.93% 96.45%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

<sup>2015</sup> was the first year that this information was made available due to implementation of GASB 68.

# SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS

Wisconsin Retirement System
Last 10 Fiscal Years\*

Fiscal Year Ending	F	ntractually Required ntributions	Rela Con	tributions in ation to the ntractually Required ntributions	Def	tribution ficiency xcess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll
12/31/15	\$	51,003	\$	51,003	\$		\$ 728,599	7.00%
12/31/16		44,312		44,312			651,643	6.80%
12/31/17		47,262		47,262		<b>-</b> -	716,091	6.60%
12/31/18		48,285		48,285			710,083	6.80%
12/31/19		49,136		49,136			733,387	6.70%

2015 was the first year that this information was made available due to implementation of GASB 68.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

# NOTES TO REQUIRED WRS SCHEDULES

For the Year Ended December 31, 2019

### Note 1. Change of Benefit Terms:

There were no changes of benefit terms for any participating employer in WRS.

### Note 2. Change of Assumptions:

There were no changes in the assumptions.



# SCHEDULES OF USER FEES REVENUE

	2019	2018
City of Kaukauna	\$ 2,013,746	\$ 1,881,825
Village of Little Chute	1,863,923	1,708,475
Village of Kimberly	723,807	744,077
Village of Combined Locks	391,353	347,524
Darboy Joint Sanitary District #1	1,209,996	1,151,355
Total user fees revenue	\$ 6,202,825	\$ 5,833,256

# SCHEDULES OF OPERATING EXPENSES

Plant operation expenses:	2019	2018
Salaries and wages	¢ 227.007	<b></b>
Payroll taxes and benefits	\$ 227,807	\$ 225,719
Health and safety	179,405	159,927
Support - meter stations	13,101	12,329
Water utility bills	7,738	8,063
water unity oms	24,438	22,655
Natural gas and auxiliary fuel	42,815	47,503
Gasoline and lubricants	4,852	4,176
Electricity	496,656	508,330
Chemicals	473,128	392,152
Solido di manal Cara		
Solids disposal fees	3,474	6,310
Sludge disposal	36,875	121,364
Other operating expenses	285	3,577
Environmental fees	25,424	28,061
Total plant operation expenses	\$ 1,535,998	\$ 1,540,166
Plant maintenance expenses:		
Salaries and wages	\$ 196,233	\$ 192,736
Payroll taxes and employee benefits	154,311	134,819
Other repairs and maintenance	74,267	91,164
Outside maintenance contracts	35,305	37,613
Total plant maintenance expenses	\$ 460,116	\$ 456,332
Quality control and pretreatment expenses:		
Salaries and wages	\$ 50,874	\$ 56,133
Payroll taxes and employee benefits	40,896	36,435
Laboratory expenses	21,263	25,052
Outside testing	10,794	10,159
Miscellaneous	1,369	10,139 947
Total quality control and pretreatment expenses	\$ 125,196	\$ 128,726

# SCHEDULES OF OPERATING EXPENSES - CONTINUED

Administrative and general expenses:		2019	-	2018
Administrative salaries and wages	\$	173,178	\$	163,895
Commissioners' compensation and expense	4	17,921	Ψ	25,344
Payroll taxes and employee benefits		134,991		116,040
Telephone		4,022		3,755
Office equipment rent and repair		13,549		17,353
Office supplies		3,152		4,289
Education and training		4,846		9,941
Membership and subscriptions		365		465
Travel reimbursement		827		771
Insurance		89,093		89,864
Engineering outside services		10,690		1,001
Accounting and auditing fees		14,900		14,700
Legal fees		675		955
Inflow reduction		25,871		39,340
Interceptor/manhole rehab study		108,074		53,687
FOG control program		851		162
Miscellaneous administrative expenses	-	3,425		2,552
Total administrative and general expenses	\$	606,430	<u>\$</u>	544,114

### **BUDGET COMPARISON**

For the Year Ended December 31, 2019

Receipts:	Original & Final Budget	Actual	Variance Favorable (Unfavorable)
User fees	<b>*</b>		, , , , , , , , , , , , , , , , , , ,
Bank interest income	\$ 5,265,467	\$ 6,202,825	\$ 937,358
ICA payments	75,000	122,487	47,487
Pretreatment	183,076	183,076	
Outside haulers	2,458	6,080	3,622
Effluent income	52,320	64,900	12,580
Connection fees	122,239	147,316	25,077
Farmland rental	272,406	348,007	75,601
Miscellaneous income	52,200	52,900	700
		563	563
Unrestricted assets applied	517,064	517,064	
Total receipts	6,542,230	7,645,218	1,102,988
Expenditures:			
Payroll	687,500	648,092	20.400
Benefits	409,395	•	39,408
Administration	65,100	509,603	( 100,208)
Environmental fees	32,000	30,186	34,914
Insurance	90,578	25,424	6,576
Professional contract services	288,250	89,093	1,485
Sludge disposal	130,000	207,445	80,805
Utilities	608,900	36,875	93,125
Chemicals	494,250	568,761	40,139
Operation, maintenance, lab, QC	-	473,128	21,122
Total expenditures	$\frac{144,100}{2,950,073}$	139,133	4,967
Total experiences	2,930,073	2,727,740	222,333
Capital budget expenses	148,000	79,626	68,374
Provision for equipment replacement fund	770,480	810,107	( 39,627)
Provision for debt service fund	2,673,677	2,673,677	( 39,027)
Total expenditures	6,542,230	6,291,150	251,080
Net receipts over expenditures	\$	\$ 1,354,068	\$ 1,354,068

The budget is prepared on an operating basis. It is primarily cash-basis with modifications for provisions to the equipment replacement fund and debt service fund. A separate reconciliation between the statement of activities (GAAP basis) and the budgetary basis details the differences between these two methods.

# RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN FUND NET POSITION TO THE BUDGET

Change in net position		\$ 2,144,611
Amounts reported for budgetary basis are different because:		
Unrestricted assets applied		517,064
The budget includes ICA principal payments and interest payments. The statement of revenue, expenses, changes in fund net position includes only interest income. The statement of revenue expenses, and changes in fund net position included a recognition of income from deferred revenue. This is a non-cash source of income and is		, and the second
ICA principal payments received Non-cash deferred revenue recognized	160,711 ( 153,719)	6,992
The budget reports non-equipment capital outlays as expenditures (other than funded projects). Equipment outlays are paid from the equipment reserve account and are not included in either the budget or the statement or revenue, expenses, and changes in fund net position. In the statement of revenue, expenses, and changes in fund net position the cost of all capital items is allocated over their estimated useful lives and reported as depreciation expense. The budget includes a provision to the equipment replacement account for approximately the amount of the depreciation expense on equipment.		
Depreciation expense Provision for equipment replacement and capital budget Interest income earned on equipment replacement fund	1,846,607 ( 889,733) _( 145,733)	811,141
In the statement of revenue, expenses, and changes in fund net position, only the gain/loss on the sale of capital assets is reported, whereas in the budget, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the budget by the book value of the capital assets disposed.	e	166,028
Interest expense on debt is included in the statement of revenue, expenses, and changes in fund net position. The budget includes a provision to the debt service fund for both interest and principal.		·
Interest expense Provision to debt service fund	381,909 (2,673,677)	_(2,291,768)
Net receipts over expenditures		\$ 1,354,068